#### BEFORE THE ILLINOIS POLLUTION CONTROL BOARD

PEOPLE OF THE STATE OF ILLINOIS, by KWAME RAOUL, Attorney	)
General of the State of Illinois,	)
Complainant,	)
V.	) PCB No. 2023-034 ) (Enforcement – Air
PPC FLEXIBLE PACKAGING, LLC, a Delaware limited liability company,	)
Respondent.	)

## **NOTICE OF FILING**

To: Persons on Attached Service List (VIA ELECTRONIC FILING)

PLEASE TAKE NOTICE that I have today filed with the Office of the Clerk of the Illinois Pollution Control Board by electronic filing the Motion for Relief from Hearing Requirement and Stipulation and Proposal for Settlement, true and correct copies of which are attached hereto and hereby served upon you.

PEOPLE OF THE STATE OF ILLINOIS, KWAME RAOUL, Attorney General of the State of Illinois

By: /s/ Molly Kordas
Molly Kordas
Assistant Attorney General
Environmental Bureau
Illinois Attorney General's Office
69 W. Washington St., 18th Floor
Chicago, Illinois 60602
(773) 590-7047
Molly.Kordas@ilag.gov

Dated: January 6, 2023

## **SERVICE LIST**

Bradley Halloran
Hearing Officer
Illinois Pollution Control Board
60 E. Van Buren Street, Suite 630
Chicago, IL 60605
Bradley.Halloran@illinois.gov
(Via Email)

Eric M. Jones
S. Lee Johnson
Honigman LLP
2290 First National Building
660 Woodward Avenue
Detroit, MI 48226-3506
ejones@honigman.com
sljohnson@honigman.com
(via E-Mail)

## **CERTIFICATE OF SERVICE**

I, the undersigned, certify that I have served on the date of 6<sup>th</sup> of January, 2023, the attached Notice of Filing, Motion for Relief from Hearing Requirement and Stipulation and Proposal for Settlement upon the persons listed on the foregoing Service List via electronic mail.

By: /s/ Molly Kordas
Molly Kordas
Assistant Attorney General
Environmental Bureau
Illinois Attorney General's Office
69 W. Washington St., 18th Floor
Chicago, Illinois 60602
(773) 590-7047
Molly.Kordas@ilag.gov

#### BEFORE THE ILLINOIS POLLUTION CONTROL BOARD

PEOPLE OF THE STATE OF ILLINOIS,	)	
by KWAME RAOUL, Attorney	)	
General of the State of Illinois,	)	
	)	
Complainant,	)	
	)	
v.	)	PCB No. 2023-034
	)	(Enforcement – Air)
PPC FLEXIBLE PACKAGING, LLC,	)	
a Delaware limited liability company,	)	
	)	
Respondent.	)	

## MOTION FOR RELIEF FROM HEARING REQUIREMENT

NOW COMES Complainant, PEOPLE OF THE STATE OF ILLINOIS, by KWAME RAOUL, Attorney General of the State of Illinois, and pursuant to Section 31(c)(2) of the Illinois Environmental Protection Act ("Act"), 415 ILCS 5/31(c)(2)(2020), moves that the Illinois Pollution Control Board ("Board") grant the parties in the above-captioned matter relief from the hearing requirement imposed by Section 31(c)(1) of the Act, 415 ILCS 5/31(c)(1) (2020). In support of this motion, Complainant states as follows:

- 1. The Complaint in this matter alleges violations of Section 9(a) of the Act, 415 ILCS 5/9(a) (2020), Section 201.302(a) of the Board Air Pollution Regulations, 35 Ill. Adm. Code 201.302(a), and Sections 254.132(a) and 254.137(a) of the Illinois EPA Air Pollution Regulations, 35 Ill. Adm. Code 254.132(a) and 254.137(a).
  - 2. The parties have reached agreement on all outstanding issues in this matter.
- 3. This agreement is presented to the Board in a Stipulation and Proposal for Settlement filed this same date.

4. All parties agree that a hearing on the Stipulation and Proposal for Settlement is not necessary, and respectfully request relief from such a hearing as allowed by Section 31(c)(2) of the Act, 415 ILCS 5/31(c)(2) (2020).

WHEREFORE, Complainant, PEOPLE OF THE STATE OF ILLINOIS, hereby requests that the Board grant this motion for relief from the hearing requirement set forth in Section 31(c)(1) of the Act, 415 ILCS 5/31(c)(1) (2020).

Respectfully submitted,

PEOPLE OF THE STATE OF ILLINOIS KWAME RAOUL Attorney General of the State of Illinois

BY: /s/ Molly Kordas

Molly Kordas Assistant Attorney General Environmental Bureau Illinois Attorney General's Office 69 W. Washington Street, Suite 1800 Chicago, Illinois 60602 (773) 590-7047

Primary: Molly.Kordas@ilag.gov Secondary: Maria.Cacaccio@ilag.gov

DATE: January 6, 2023

#### BEFORE THE ILLINOIS POLLUTION CONTROL BOARD

PEOPLE OF THE STATE OF ILLINOIS,	)	
by KWAME RAOUL, Attorney General	)	
of the State of Illinois,	)	
	)	
Complainant,	)	
	)	
v.	)	PCB No. 2023-034
	)	(Enforcement - Air)
PPC FLEXIBLE PACKAGING, LLC,	)	
a Delaware limited liability company,	)	
	)	
Respondent.	)	

#### STIPULATION AND PROPOSAL FOR SETTLEMENT

Complainant, PEOPLE OF THE STATE OF ILLINOIS, by KWAME RAOUL, Attorney General of the State of Illinois, the ILLINOIS ENVIRONMENTAL PROTECTION AGENCY ("Illinois EPA"), and PPC FLEXIBLE PACKAGING, LLC ("Respondent"), (collectively "Parties to the Stipulation"), have agreed to the making of this Stipulation and Proposal for Settlement ("Stipulation") and submit it to the Illinois Pollution Control Board ("Board") for approval. This stipulation of facts is made and agreed upon for purposes of settlement only and as a factual basis for the Board's approval of this Stipulation and issuance of relief. None of the facts stipulated herein shall be introduced into evidence in any other proceeding regarding the violations of the Illinois Environmental Protection Act ("Act"), 415 ILCS 5/1, et seq. (2020), and the Board's regulations, alleged in the Complaint except as otherwise provided herein. It is the intent of the Parties to the Stipulation that it be a final adjudication of this matter.

#### I. STATEMENT OF FACTS

## A. Parties

1. On September 6, 2022, a Complaint was filed on behalf of the People of the State of Illinois by Kwame Raoul, Attorney General of the State of Illinois, on his own motion and

upon the request of the Illinois EPA, pursuant to Section 31 of the Act, 415 ILCS 5/31(2020), against the Respondent.

- 2. The Illinois EPA is an administrative agency of the State of Illinois, created pursuant to Section 4 of the Act, 415 ILCS 5/4 (2020).
- 3. At all times relevant to the Complaint, Respondent was and is a Delaware limited liability company that is authorized to transact business in the State of Illinois.
- 4. At all times relevant to the Complaint, Respondent owned and operated a flexographic printing facility located at 1111 Busch Parkway, Buffalo Grove, Lake County, Illinois ("Facility").
- 5. At the Facility, Respondent operates three (3) flexographic printing lines with dryers controlled by a natural gas-fired regenerative thermal oxidizer ("RTO"). The three flexographic printing lines and the RTO are collectively capable of emitting carbon monoxide, nitrogen oxides, particulate matter, sulfur dioxide, and volatile organic material into the environment.
- 6. At all times relevant to the Complaint, the Facility has had the potential to emit more than 50 tons per year of volatile organic material. Accordingly, the Facility is a source required to have an operating permit in accordance with Section 39.5 of the Act. On June 16, 2022, Illinois EPA issued to Respondent Federally Enforceable State Operating Permit No. 12070038.
- 7. Respondent was required to submit an annual emissions report ("AER") for calendar year 2020 to the Illinois EPA no later than May 1, 2021.
- 8. Respondent submitted its AER for calendar year 2020 on September 7, 2022, more than 16 months late.

## B. Allegations of Non-Compliance

Complainant contends that the Respondent has violated the following provisions of the Act and Board regulations:

Count I:

Failure to submit a complete and accurate 2020 Annual Emissions Report in violation of Section 9(a) of the Illinois Environmental Protection Act, 415 ILCS 5/9(a) (2020), Section 201.302(a) of the Board Air Pollution Regulations, 35 Ill. Adm. Code 201.302(a), and Sections 254.132(a) and 254.137(a) of the Illinois EPA Air Pollution Regulations 35 Ill. Admin. Code 254.132(a) and 254.137(a).

#### C. Non-Admission of Violations

The Respondent neither admits nor denies the violations alleged in the Complaint filed in this matter and referenced herein.

#### D. Compliance Activities to Date

Respondent submitted its calendar year 2020 AER on September 7, 2022.

#### II. APPLICABILITY

This Stipulation shall apply to and be binding upon the Parties to the Stipulation. The Respondent shall not raise as a defense to any enforcement action taken pursuant to this Stipulation the failure of any of its officers, directors, agents, employees or successors or assigns to take such action as shall be required to comply with the provisions of this Stipulation. This Stipulation may be used against the Respondent in any subsequent enforcement action or permit proceeding as proof of a past adjudication of violation of the Act, the Board Regulations, and the Illinois EPA Regulations for all violations alleged in the Complaint in this matter, for purposes of Sections 39 and 42 of the Act, 415 ILCS 5/39 and 42 (2020).

## III. IMPACT ON THE PUBLIC RESULTING FROM ALLEGED NON-COMPLIANCE

Section 33(c) of the Act, 415 ILCS 5/33(c) (2020), provides as follows:

In making its orders and determinations, the Board shall take into consideration all the facts and circumstances bearing upon the reasonableness of the emissions, discharges, or deposits involved including, but not limited to:

- 1. the character and degree of injury to, or interference with the protection of the health, general welfare and physical property of the people;
- 2. the social and economic value of the pollution source;
- 3. the suitability or unsuitability of the pollution source to the area in which it is located, including the question of priority of location in the area involved;
- 4. the technical practicability and economic reasonableness of reducing or eliminating the emissions, discharges or deposits resulting from such pollution source; and
- 5. any subsequent compliance.

In response to these factors, the Parties to the Stipulation state the following:

- 1. The Illinois EPA's information gathering responsibilities were hindered by the Respondent's violations thereby threatening human health and the environment.
  - 2. There is social and economic benefit to the facility.
  - 3. Operation of the facility was and is suitable for the area in which it is located.
- 4. Timely submittal of AERs is both technically practicable and economically reasonable.
- 5. Respondent has subsequently complied with the Act, Board Regulations, and Illinois EPA Regulations.

#### IV. CONSIDERATION OF SECTION 42(h) FACTORS

Section 42(h) of the Act, 415 ILCS 5/42(h) (2020), provides as follows:

In determining the appropriate civil penalty to be imposed under . . . this Section, the Board is authorized to consider any matters of record in mitigation or aggravation of penalty, including but not limited to the following factors:

1. the duration and gravity of the violation;

- 2. the presence or absence of due diligence on the part of the respondent in attempting to comply with requirements of this Act and regulations thereunder or to secure relief therefrom as provided by this Act;
- 3. any economic benefits accrued by the respondent because of delay in compliance with requirements, in which case the economic benefits shall be determined by the lowest cost alternative for achieving compliance;
- 4. the amount of monetary penalty which will serve to deter further violations by the respondent and to otherwise aid in enhancing voluntary compliance with this Act by the respondent and other persons similarly subject to the Act;
- 5. the number, proximity in time, and gravity of previously adjudicated violations of this Act by the respondent;
- 6. whether the respondent voluntarily self-disclosed, in accordance with subsection i of this Section, the non-compliance to the Agency;
- 7. whether the respondent has agreed to undertake a 'supplemental environmental project,' which means an environmentally beneficial project that a respondent agrees to undertake in settlement of an enforcement action brought under this Act, but which the respondent is not otherwise legally required to perform; and
- 8. whether the respondent has successfully completed a Compliance Commitment Agreement under subsection (a) of Section 31 of this Act to remedy the violations that are the subject of the complaint.

In response to these factors, the Parties to the Stipulation state as follows:

- 1. Respondent failed to timely submit its AER for calendar year 2020.
- 2. Respondent was diligent in attempting to come back into compliance with the Act, and the Board and Illinois EPA Regulations, once Complainant notified Respondent of its noncompliance.
- 3. The civil penalty takes into account any economic benefit realized by Respondent as a result of its delayed compliance.

- 4. Complainant has determined, based upon the specific facts of this matter, that a penalty of Six Thousand Six Hundred and Fifty dollars (\$6,650.00) will serve to deter further violations and aid in future voluntary compliance with the Act and the Board and Illinois EPA Regulations.
- 5. To Complainant's knowledge, Respondent has no previously adjudicated violations of the Act.
  - 6. Self-disclosure is not at issue in this matter.
- 7. The settlement of this matter does not include a supplemental environmental project.
  - 8. A Compliance Commitment Agreement was not at issue in this matter.

## V. <u>TERMS OF SETTLEMENT</u>

#### A. Penalty Payment

1. Respondent shall pay a civil penalty in the sum of Six Thousand Six Hundred and Fifty dollars (\$6,650.00) within thirty (30) days from the date the Board adopts and accepts this Stipulation.

#### B. Interest and Default

- 1. If Respondent fails to make any payment required by this Stipulation on or before the date upon which the payment is due, Respondent shall be in default and the remaining unpaid balance of the penalty, plus any accrued interest, shall be due and owing immediately. In the event of default, Complainant shall be entitled to reasonable costs of collection, including reasonable attorney's fees.
- 2. Pursuant to Section 42(g) of the Act, interest shall accrue on any penalty amount owed by Respondent not paid within the time prescribed herein. Interest on unpaid penalties

shall begin to accrue from the date such are due and continue to accrue to the date full payment is received. Where partial payment is made on any penalty amount that is due, such partial payment shall be first applied to any interest on unpaid penalties then owing.

#### C. Payment Procedures

1. All payments required by this Stipulation shall be made by certified check or money order payable to the Illinois EPA for deposit into the Environmental Protection Trust Fund ("EPTF"). Payments shall be sent by first class mail and delivered to:

Illinois Environmental Protection Agency Fiscal Services 1021 North Grand Avenue East P.O. Box 19276 Springfield, Illinois 62794-9276

- 2. The case name and case number shall appear on the face of the certified check or money order.
- 3. A copy of the certified check or money order and any transmittal letter shall be sent to:

Molly Kordas Assistant Attorney General Environmental Bureau Illinois Attorney General's Office 69 W. Washington Street, Suite 1800 Chicago, Illinois 60602

#### D. Future Compliance

- 1. Respondent shall timely file all future AERs.
- 2. In addition to any other authorities, the Illinois EPA, its employees and representatives, and the Attorney General, his employees and representatives, shall have the right of entry into and upon Respondent's facility which is the subject of this Stipulation, at all reasonable times for the purposes of conducting inspections and evaluating compliance status. In

conducting such inspections, the Illinois EPA, its employees and representatives, and the Attorney General, his employees and representatives, may take photographs, samples, and collect information, as they deem necessary.

- 3. This Stipulation in no way affects the responsibilities of Respondent to comply with any other federal, state or local laws or regulations, including but not limited to the Act, the Board Regulations, and the Illinois EPA Regulations.
- 4. Respondent shall cease and desist from future violations of the Act, the Board Regulations, and the Illinois EPA Regulations that were the subject matter of the Complaint.

#### E. Release from Liability

In consideration of the Respondent's payment of the \$6,650.00 penalty, its commitment to cease and desist as contained in Section V.D.4 above, and upon the Board's approval of this Stipulation, Complainant releases, waives and discharges Respondent from any further liability or penalties for the violations of the Act and the Board Regulations that were the subject matter of the Complaint herein. The release set forth above does not extend to any matters other than those expressly specified in Complainant's Complaint filed on September 6, 2022. Complainant reserves, and this Stipulation is without prejudice to, all rights of the State of Illinois against Respondent with respect to all other matters, including but not limited to, the following:

- a. criminal liability;
- b. liability for future violation of state, federal, local, and common laws and/or regulations;
- c. liability for natural resources damage arising out of the alleged violations; and
- d. liability or claims based on the Respondent's failure to satisfy the requirements of this Stipulation.

Nothing in this Stipulation is intended as a waiver, discharge, release, or covenant not to sue for any claim or cause of action, administrative or judicial, civil or criminal, past or future, in law or in equity, which the State of Illinois may have against any person, as defined by Section 3.315 of the Act, 415 ILCS 5/3.315 (2020), or entity other than Respondent.

### F. Enforcement of Stipulation

Upon the entry of the Board's Order approving and accepting this Stipulation, that Order is a binding and enforceable order of the Board and may be enforced as such through any and all available means.

### G. Execution of Stipulation

The undersigned representatives for the Parties to the Stipulation certify that they are fully authorized by the party whom they represent to enter into the terms and conditions of this Stipulation and to legally bind them to it. This Stipulation may be executed by the parties in one or more counterparts, all of which taken together shall constitute one and the same instrument.

[THE REMAINDER OF THIS PAGE IS LEFT INTENTIONALLY BLANK]

9

WHEREFORE, the Parties to the Stipulation request that the Board adopt and accept the foregoing Stipulation and Proposal for Settlement as written.

PEOPLE OF THE STATE OF ILLINOIS	ILLINOIS ENVIRONMENTAL PROTECTION AGENCY
KWAME RAOUL Attorney General State of Illinois	
MATTHEW J. DUNN, Chief Environmental Enforcement/ Asbestos Litigation Division	JOHN J. KIM, Director Illinois Environmental Protection Agency
BY: Sylvester, Chief Environmental Bureau Assistant Attorney General	BY: M. M. CHARLES W. GUNNARSON Chief Legal Counsel
DATE:1/4/23	DATE: 1/4/23
PPC FLEXIBLE PACKAGING, LLC	
BY:	
ITS:	
DATE:	

WHEREFORE, the Parties to the Stipulation request that the Board adopt and accept the foregoing Stipulation and Proposal for Settlement as written.

PEOPLE OF THE STATE OF ILLINOIS	ILLINOIS ENVIRONMENTAL PROTECTION AGENCY
KWAME RAOUL Attorney General State of Illinois	
MATTHEW J. DUNN, Chief Environmental Enforcement/ Asbestos Litigation Division	JOHN J. KIM, Director Illinois Environmental Protection Agency
BY:  STEPHEN J. SYLVESTER, Chief Environmental Bureau Assistant Attorney General	BY:CHARLES W. GUNNARSON Chief Legal Counsel
DATE:	DATE:
PPC FLEXIBLE PACKAGING, LLC	
BY:	
ITS: DAN DONOFRIO COO	
DATE: (2/19/22	